



## **MEMORANDUM**

**DATE:** October 26, 2023

**TO:** Daniel H. Dorman  
Executive Director for Operations

**FROM:** Hruta Virkar, CPA /*RA*/  
Assistant Inspector General for Audits

**SUBJECT:** STATUS OF RECOMMENDATIONS: AUDIT OF THE  
NRC'S OVERSIGHT OF THE ADEQUACY OF  
DECOMMISSIONING TRUST FUNDS (OIG-21-A-14)

**REFERENCE:** DIRECTOR, OFFICE OF NUCLEAR MATERIAL SAFETY  
AND SAFEGUARDS, MEMORANDUM DATED  
SEPTEMBER 12, 2023

Attached is the Office of the Inspector General's (OIG) analysis and status of recommendation as discussed in the agency's response dated September 12, 2023. Based on this response, recommendation four is closed. Recommendations 1 through 3 were previously closed. All recommendations related to this audit report are now closed.

If you have any questions or concerns, please call me at 301.415.1982 or Avinash Jaigobind, Team Leader, at 301.415.5402.

Attachment:  
As stated

cc: M. Bailey, AO  
M. Meyer, DAO  
J. Jolicoeur, OEDO  
OIG Liaison Resource  
EDO\_ACS Distribution

**Audit Report**  
**AUDIT OF THE NRC'S OVERSIGHT OF THE ADEQUACY OF**  
**DECOMMISSIONING TRUST FUNDS**  
**Status of Recommendations**  
**(OIG-21-A-14)**

Recommendation 4: Periodically assess, through communication with cognizant regulators or by other means, trustee compliance with the master trust fund agreements in accordance with investment restrictions in Title 10 *Code of Federal Regulations Section 50.75*, "Reporting and recordkeeping for decommissioning planning."

Agency Response Dated  
September 12, 2023:

The staff has engaged federal oversight agencies and decommissioning trust fund (DTF) trustees throughout 2021, 2022, and into 2023, to address recommendation 4. However, the staff's exhaustive efforts have not resulted in the identification of an effective and efficient means of periodically assessing, through communication with cognizant regulators or by other means, trustee compliance with the master trust fund agreements in accordance with investment restrictions in 10 CFR 50.75. Staff engaged with representatives of the Federal Energy Regulatory Commission and the U.S. Federal Reserve Board, two federal regulatory agencies considered cognizant on NRC investment restrictions, about oversight, resources, and reporting that could be provided to the NRC regarding DTF investment compliance. However, as the staff previously noted in its response dated March 20, 2023, these agencies are unable to provide the support or commitment needed to assist the NRC in meeting the objective of the recommendation. The staff also engaged in outreach with DTF trustees to learn whether they could provide information regarding trustee compliance with NRC investment restrictions. One of the larger trust companies that provide licensees with DTF trustee services indicated it would be unable to report to the NRC assessments of DTF investment compliance with NRC investment regulations, and suggested possible NRC engagement with investment managers hired by the licensees to learn of DTF investment compliance. The staff considered the company's response to be indicative of the services provided industry-wide and insufficient in providing information needed to address OIG's recommendation. Further, the staff also considered other means to periodically assess trustee compliance including discussions directly between the NRC staff and trust fund investment managers, and review by staff of agreements between investment managers and licensees that

**Audit Report**  
**AUDIT OF THE NRC'S OVERSIGHT OF THE ADEQUACY OF**  
**DECOMMISSIONING TRUST FUNDS**  
**Status of Recommendations**  
**(OIG-21-A-14)**

could shed light on adherence to investment restriction practices. Based on its assessment, the staff determined that these resource intensive efforts, potentially requiring information collection authority and/or rulemaking, would not yield information sufficient for the staff to reach a finding regarding trustee compliance. Therefore, the staff does not plan to implement any programmatic changes in this area. Nevertheless, the staff notes that as part of the NRC's ongoing oversight, the staff has the ability to inspect licensees' DTF investment practices, and would do so, if appropriate. The staff's actions have been responsive to OIG's recommendation. Based on its assessment, the staff determined that future dedication of additional resources is highly unlikely to result in the identification of any new information or methods that would be responsive to the recommendation. Accordingly, in light of extensive government partner agency engagement, considerable industry outreach and communication, and staff analysis and consideration of internal assessment methods, the staff has ceased development of a procedure on how best to periodically assess trustee compliance and will terminate further assessment activities.

**OIG Analysis:**

On September 5, 2023, the OIG met with NRC staff and management about staff's efforts to assess trustee compliance with the master trust fund agreements in accordance with investment restriction in 10 CFR 50.75. Moreover, the OIG has reviewed the staff's assessment and believes it meets the intent of the recommendation. Currently, the OIG believes the agency has sufficiently assessed, through communication with cognizant regulators, trustee compliance with the master trust fund agreements in accordance with investment restrictions in 10 CFR 50.75. However, it is important to note that the decommissioning landscape is evolving; therefore, the NRC OIG will continue to audit this area. This recommendation is now closed.

**Status:**

Closed.